Form 14430-A	
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Department of the Treasury - Internal Revenue Service

(July 2013)

SS-8 Determination—Determination for Public Inspection

	None L 163
UILC	Third Party Communication: X None Yes
01PLW Plant & Land Maintenance Workers	x Employee Contractor
Occupation	Determination:

Facts of Case

The worker initiated the request for a determination of his work status as a laborer doing yard work such as cutting grass, raking leaves, and general yard clean-up in tax year 2015. The firm's business is described as a lawn mowing business.

The firm's response was signed by the owner. The firm's business is described as lawn maintenance. The worker performed services as a general laborer. The firm responded that when the worker was hired and he was told that he would receive a Form 1099-MISC and be responsible for all related taxes.

According to the firm, there was no specific training and instructions given to the worker. The job assignments were given verbally and it was the worker that determined the methods by which the worker's services were performed. Any problems or complaints encountered by the worker were directed to the firm for resolution. The firm indicated the worker's services were rendered as an Independent Contractor providing lawn maintenance for clients of the firm's company. The worker was not required to perform the services personally.

The worker indicated he was given specific training and instructions on the equipment provided to him such as the mower, blower, etc. The worker arrived at the firm owner's home around 7/8 am and the firm had the job assignments/schedule for the day. The firm and worker performed the jobs for the day, although sometimes the worker went out on his own. The firm determined the methods by which the worker's services were performed; any problems or complaints encountered by the worker were directed to the firm for resolution.

The firm provided the lawn care equipment. The firm stated the worker provided small tools; the worker disagreed. The worker did not lease equipment, space, or a facility and did not incur expenses in the job other than for travel. Both parties acknowledged the firm paid the worker an hourly wage, that the customers paid the firm, and that the worker was not at risk for a financial loss in this work relationship. The worker stated the firm established the level of payment for the services provided; the firm indicated the pay was negotiated.

There were no benefits extended to the worker. Either party could terminate the work relationship without incurring a liability or penalty. The worker was not performing same or similar services for others during the same time frame. The work relationship ended when the season ended.

Analysis

A worker who is required to comply with another person's instructions about when, where, and how he or she is to work is ordinarily an employee. This control factor is present if the person or persons for whom the services are performed have the right to require compliance with instructions. Some employees may work without receiving instructions because they are highly proficient and conscientious workers or because the duties are so simple or familiar to them. Furthermore, the instructions, that show how to reach the desired results, may have been oral and given only once at the beginning of the relationship.

Payment by the hour, week, or month generally points to an employer-employee relationship, provided that this method of payment is not just a convenient way of paying a lump sum agreed upon as the cost of a job. In such instances, the firm assumes the hazard that the services of the worker will be proportionate to the regular payments. This action warrants the assumption that, to protect its investment, the firm has the right to direct and control the performance of the workers. Also, workers are assumed to be employees if they are guaranteed a minimum salary or are given a drawing account of a specified amount that need not be repaid when it exceeds earnings.

Lack of significant investment by a person in facilities or equipment used in performing services for another indicates dependence on the employer and, accordingly, the existence of an employer-employee relationship. The term "significant investment" does not include tools, instruments, and clothing commonly provided by employees in their trade; nor does it include education, experience, or training. Also, if the firm has the right to control the equipment, it is unlikely the worker had an investment in facilities.

A person who can realize a profit or suffer a loss as a result of his or her services is generally an independent contractor, while the person who cannot is an employee. "Profit or loss" implies the use of capital by a person in an independent business of his or her own. The risk that a worker will not receive payment for his or her services, however, is common to both independent contractors and employees and, thus, does not constitute a sufficient economic risk to support treatment as an independent contractor. If a worker loses payment from the firm's customer for poor work, the firm shares the risk of such loss. Control of the firm over the worker would be necessary in order to reduce the risk of financial loss to the firm. The opportunity for higher earnings or of gain or loss from a commission arrangement is not considered profit or loss.

The firm's statement that the worker was an independent contractor pursuant to an agreement is without merit. For federal employment tax purposes, it is the actual working relationship that is controlling and not the terms of the contract (oral or written) between the parties.

We have considered the information provided by both parties to this work relationship. In this case, the firm retained the right to change the worker's methods and to direct the worker to the extent necessary to protect its financial investment and business reputation and to ensure its customers' satisfaction and that its contractual obligations were met. The worker was not operating a separate and distinct business; the worker did not invest capital or assume business risks, and therefore, did not have the opportunity to realize a profit or incur a loss as a result of the services provided. Integration of the worker's services into the business operations generally shows that the worker is subject to direction and control. When the success or continuation of a business depends to an appreciable degree upon the performance of certain services, the workers who perform those services must necessarily be subject to a certain amount of control by the owner of the business. In this case, the worker was not engaged in an independent enterprise, but rather the services performed by the worker were a necessary and integral part of the firm's business.

CONCLUSION

Based on the above analysis, we conclude that the firm had the right to exercise direction and control over the worker to the degree necessary to establish that the worker was a common law employee, and not an independent contractor operating a trade or business.