Issue Number: 2025-15. De-CAFinating Your Client Authorizations-Practice Good Records Hygiene by Filing a FOIA Request for a CAF77 Report and Withdrawing Unneeded Authorizations

To fulfill their professional obligations, practitioners – attorneys, certified public accountants, enrolled agents, enrolled retirement plan agents, and enrolled actuaries – as well as tax return preparers who participate in the Internal Revenue Service's <u>Annual Filing Season Program</u> (AFSP), must comply with <u>Circular 230</u>, <u>Regulations Governing Practice before the Internal Revenue Service</u> (31 CFR Subtitle A, Part 10), which is administered and enforced by the IRS's Office of Professional Responsibility (OPR).

This article discusses how a practitioner¹ can enhance their compliance with Circular 230 by withdrawing authorizations when a client engagement ends and routinely requesting a listing of all active authorizations from the IRS's Central Authorization File (CAF) Unit and canceling unneeded authorizations.

What Is a CAF Number, and Why Is It Important?

A prerequisite to representing a taxpayer before the IRS is filing a Form 2848, *Power of Attorney and Declaration of Representative*, or power of attorney (POA) generated by using IRS Tax Pro Account. Completed authorizations, which specify the tax years/periods and taxes to which they relate, including tax form numbers (as applicable), are recorded on the CAF.

See also Internal Revenue Manual (IRM) 21.3.7.1.1 (03-15-2023), Background:

- (1) The Centralized Authorization File (CAF) is a computerized system of records which houses authorization information from both powers of attorney and tax information authorizations. The CAF system contains several types of records, among them taxpayer and representative's records, tax modules and authorizations.
- (2) The CAF contains:

¹ Section 10.2(a)(5) of Circular 230 defines a "practitioner." See also paragraphs (a) – (e) of section 10.3 (*Who may practice*).

² In addition to submitting a Form 2848, a practitioner may submit a more limited authorization request: Form 8821, *Tax Information Authorization* (TIA) or Tax Pro Account TIA. A TIA is an IRC 6013(c) consent to, or request for, disclosure of returns or return information that authorizes any individual, corporation, firm, organization, or partnership a taxpayer designates *to inspect or receive* that taxpayer's confidential information verbally or in writing for the type of tax and the years or periods listed on the form. The designee on a Form 8821 needn't be an attorney, CPA, enrolled agent, or AFSP participant. Significantly, however, a TIA does not authorize a designee to speak on the taxpayer's behalf; to execute a request to allow disclosure of returns or return information to another third party; to advocate the taxpayer's position regarding federal tax laws; to execute waivers, consents, or closing agreements; or to represent the taxpayer in any other manner before the IRS.

³ 26 CFR 601.501(b)(2) ("Centralized Authorization File (CAF) system. An automated file containing information regarding the authority of a person appointed under a power of attorney or designated under a tax information authorization.).

CAF numbers, which are nine-digits long,⁴ help protect taxpayer confidentiality while also facilitating interaction between the holder of the CAF number and IRS personnel. The number is typically assigned when a practitioner files their *first* authorization with the IRS, through one of the IRS's three CAF Units (in Ogden, UT; Memphis; and Philadelphia) or using Tax Pro Account. Practitioners may, however, inadvertently be assigned additional CAF numbers if they fail to include their CAF number on an authorization filed with the appropriate CAF Unit. As such, practitioners should always include their CAF number on all later authorizations to avoid unintended extra CAF numbers. CAF numbers are critical to ensure IRS employees, consistent with the taxpayer privacy provisions of IRC 6103, are dealing only with someone with *actual authority* to act on behalf of a taxpayer. IRS employees will check the CAF to validate the authorization.

Circular 230

Several provisions of Circular 230 implicate a practitioner's obligations when dealing with their authorizations from clients and their responsibility to protect confidential client information. These provisions complement not only the privacy and penalty provisions of the Internal Revenue Code, including the penalties in IRC 6713 (civil) and IRC 7216 (criminal) for unauthorized use or disclosure of taxpayer information, but also nontax legislation enacted in 1999 that gave the Federal Trade Commission authority to prescribe regulations establishing requirements of data safeguarding for various businesses, including professional tax return preparers.⁵

Section 10.35 of Circular 230 provides that a practitioner must possess the necessary competence to engage in practice before the IRS, and overall competence has been construed to encompass technological competency. Under section 10.51(a)(15), a practitioner's willfully disclosing or improperly using tax return information constitutes disreputable conduct that could subject the

- Taxpayer name, Taxpayer Identification Number (TIN), name control and signature date
- Third-Party name, address, telephone number, fax number, name control, CAF number and status information
- Type of tax[,] e.g., MFT(s) [Master File Tax(es)] and tax period(s)
- Employee Plan number, if applicable
- Source Document Locator Number (SDLN)
- Authorization type, e.g., Form 2848, Form 8821, Form 706, etc.
- Representation designation level(s), e.g., A Attorney, B Certified Public Accountant (CPA), etc.
- Notice Indicator

• Authority granted by taxpayer(s) to the representative(s), e.g., disclosure to third parties, substitute/add representatives, and/or sign return.

. . . .

⁴ CAF numbers differ from a tax professional's preparer tax identification number (PTIN). See <u>What is a CAF number? | Internal Revenue Service</u> and <u>PTIN requirements for tax return preparers | Internal Revenue Service</u>.

⁵ See OPR Alert No. 2025-08, How to be a Careful WISP(er)—Professional Responsibility and Data Security: Practitioners Should Have a Written Information Security Plan. Under section 10.51(a)(15), if a practitioner's lax or grossly negligent approach to data security or willful disregard of such security leads to disclosure or improper use of tax return information, they could potentially be subject to OPR disciplinary action.

practitioner to Circular 230 discipline. Similarly, section 10.51(a)(18) authorizes the OPR to discipline a practitioner for willfully representing a taxpayer before the IRS unless the practitioner is authorized to do so.

In addition, section 10.36 imposes an obligation on practitioners who have or share the principal authority and responsibility for a firm's tax practice to have in place adequate procedures to ensure compliance with Circular 230 by its members, associates, and employees – including contractors. Also, while not framed as a mandatory requirement ("must") but as an aspirational standard ("should"), section 10.33 provides that tax advisors should adhere to "best practices" in providing advice and preparing or assisting in the preparation of a submission to the IRS, including compliance with Circular 230's standards of practice, and correlatively protect client confidences and guard against identity theft.

Importance of Withdrawing Unneeded Authorizations

A Form 2848 (or Tax Pro Account equivalent) will remain in effect until it is (1) revoked by the taxpayer, (2) withdrawn by the representative, or (3) removed from IRS records under the established IRS records retention schedule.⁶ As long as an authorization is listed as active in the CAF, the possibility exists that a cyberthief could misuse the authorization to gain access to valuable taxpayer information. Because a practitioner's obligation to maintain client confidences never ends, they should withdraw their authorization after a tax engagement ends.

There is no fixed form for withdrawing an authorization, but it must be done in writing, must list all pertinent tax matters and tax periods, and must contain the withdrawing representative's signature and date. A straightforward way to meet these requirements is to write "WITHDRAW" across the top of the first page of a copy of the Form 2848, with a current signature and date below the annotation and then file it with the same CAF Unit where the form was originally filed. The form instructions list where the request should be sent and provide additional guidance on what the practitioner should do if they do not have a copy of the authorization form.

It is a best practice to maintain an up-to-date list of client authorizations that a practitioner has open with the IRS and to withdraw those that are no longer needed. Most often, for example, because the related client matter has ended. A tax practitioner can confirm the accuracy of their records by requesting a list of active authorizations – a CAF77 request – from the IRS under the Freedom of Information Act (FOIA). A sample of the request is available on the IRS's FOIA Guidelines webpage.

After processing the CAF77 request, the IRS will provide a printout or electronic copy of the practitioner's current authorizations. The practitioner may review the list and send a signed

⁶ Generally, authorizations recorded on the CAF are purged seven years from the taxpayer signature date, though authorizations relating to estate tax returns (Form 706) are purged after 15 years, and qualifying student and law graduate authorizations (designation **k** on Form 2848's Part II, *Declaration of Representative*) are valid for only 130 days from the taxpayer signature date. In addition, all authorizations expire on the death of the taxpayer, and they will be deleted from (or updated to "deceased" in) the CAF after the IRS receives verification of the date of death, usually from the Social Security Administration, decedent estate's representative, surviving spouse, or next of kin.

withdrawal request for all authorizations that should be removed from the CAF. The CAF Unit will then remove the authorizations.

While keeping an up-to-date list of authorizations is always a best practice, requesting a CAF77 report would be especially prudent if the practitioner is leaving, selling, or retiring from their practice.

Option to Eliminate the Paper by Using Tax Pro Account

An efficient and secure alternative to filing paper withdrawal requests with the CAF Unit is to use IRS online tools such as Tax Pro Account, which provides a means to safeguard sensitive taxpayer data from cyberthreats.

Tax Pro Account is a secure, mobile-friendly, digital, self-service application that enables tax professionals to send authorization requests for client approval to act on the taxpayer's behalf, view certain of the taxpayer's information online, and manage the professional's authorizations – *including withdrawals of active authorizations* – more quickly and efficiently. Establishing a Tax Pro Account for clients is easy, does not require paper forms, and eliminates risks associated with storing and sending paper records. Note, however, that the client must have an IRS Online Account. Tax professionals can use Tax Pro Account to send online power-of-attorney, as well as tax-information-authorization, requests directly to a taxpayer's individual IRS Online Account for review and signature. Once the taxpayer approves and electronically signs a request, it will be processed and written to the CAF in real-time, so no faxing, mailing, uploading, or long waits. Similarly, the tax professional can withdraw authorizations on demand.

If a practitioner links their CAF number to their Tax Pro Account, they can manage all active authorizations, not just those created using Tax Pro Account. Viewing their list of all active authorizations on their Tax Pro Account, a practitioner can simply check-a-box to instantaneously withdraw unneeded authorizations, no matter when or how they were created.

Conclusion

Consistent with section 10.33 of Circular 230, practitioners should practice good records hygiene, including having procedures in place to maintain an up-to-date list of all client authorizations and to withdraw those that are not needed.

⁷ Tax Pro Account is currently available only for authorizations concerning individual taxpayers, but plans are underway to expand Tax Pro Account to business accounts. For information about new developments with the system, view "What's new" on the Tax Pro Account page.